

# Forest Carbon Partnership Facility

# Portfolio Management and Selection of ER-PINs

Eleventh meeting of the Carbon Fund (CF11)

Washington DC

October 6-8, 2014



### **Outline**

- Overview of portfolio management: What decisions need to be made at CF11 and what are the parameters?
- Long Term Financial Plan: How much money is available to select programs into the pipeline?
- Pipeline simulations

# Building the pipeline: ER-PINs in the pipeline/under consideration

	In the pipeline	CF11
Africa	DRC	
	Ghana	
	Republic of Congo	
Asia	Nepal	Indonesia
	Vietnam	
Latin	Chile	Guatemala
America	Costa Rica	Peru*
	Mexico	

<sup>\*</sup> Presented at CF10. Revised, and re-presenting at CF11.

# **Business Process: Selection of ER Programs**

- Two decision points to select ER programs into the Carbon Fund:
  - 1. Select into **pipeline** based on ER-PIN (**concept**-stage ideas)
    - → sign Letter of Intent (LOI)
    - → allocate up to \$650,000 for program development
      - not yet expected to meet every MF standard
      - signing an LOI does not automatically mean an ERPA will be signed
  - 2. Select into **portfolio** based on ER-PD (full proposal)
    - → signing of Emission Reductions Payment Agreement (ERPA).

## Task at CF11

- 1. include ER-PIN in pipeline, allocate up to \$650,000 (subject to a signed Letter of Intent)
  - to develop ER-PIN into an ER Program Document
  - to support due diligence by World Bank and/or FMT
  - funds will be managed by World Bank and/or FMT
  - LOI resolution requires setting a maximum volume to be contracted.
- 2. allocate up to \$200,000 to support revisions to ER-PIN
  - ER-PIN to be considered for inclusion in pipeline at later stage.
  - funds will be managed by World Bank and/or FMT.
- not include the ER-PIN
  - If pipeline closes at CF11, any ER-PIN not accepted here cannot be re-presented again.

# Business Process: Next steps after Selection into the Pipeline

- Country will have green light to further develop concept.
- Resolution to identify any issues to be addressed *before* signing an LOI. Country is not yet expected to fully comply with Methodological Framework.
- Chair's summary to identify any issues to consider while developing an ER-PD (i.e., after signing an LOI).
- Upon signing LOI, \$650,000 will be available for Country and World Bank costs for developing an ER-PD and due diligence.
- Funds to be managed by World Bank and/or FMT.
- Countries will need to mobilize existing/additional resources to help advance ER Program development, e.g. from other development partners, Government's own resources, FCPF Readiness Fund.

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# Sources

Contributions to the FCPF Carbon Fund as of October 6, 2014 (US\$m)									
	FY09	FY10	FY11	FY12	FY13	FY14	FY15-20*	Totals*	
Australia	İ	Ì	12.7 <sup>1</sup>	5.7 <sup>l</sup>	Ĩ			18.4	
BP Technology Ventures		l	5.0	] ]	l I			5.0	
Canada				5.0				5.0	
European Commission	6.31	0.41	I	I	I			6.7	
France		I	5.0 <sup>l</sup>	I	I			5.0	
Germany	4.0	3.8	21.1	15.4	6.6	27.3	53.1	131.4	
Norway	10.0	 			161.3			171.3	
Switzerland	l l		Ī	10.81	Ī			10.8	
The Nature Conservancy	5.0 <sup>l</sup>	I	I	I	I			5.0	
United Kingdom	<u> </u>	ļ	17.9	]	<u>[</u>		72.9	90.8	
United States of America			10.0		4.0			14.0	
Committed Funding	25.4	4.2	71.8	36.9	171.9	27.3	126.0	463.4	

<sup>\*</sup> Amounts may vary due to exchange rate fluctuations.

## **Notes on Long Term Sources and Uses**

- These figures are financial projections to FY20 so they are necessarily approximations.
- Shared Costs are based on the Long Term Plan for the Readiness Fund which assumes a fairly steady operational budget through FY20.
- 35% of Shared Costs charged to the CF (as per Charter) from July 1, 2011.

## **Carbon Fund Fixed Costs**

Carbon Fund Fixed Costs (\$000s)									
	Actual	Actual	Actual	Actual	Actual	Actual	Budget	Projected	
Fixed Costs	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16-20	Total
Carbon Fund Administration <sup>1</sup>		183	366	469	652	626	665	2,500	5,461
Marketing to the Private Sector				1	255		-	-	256
Shared Costs (with Readiness Fund) <sup>2</sup>				1,069	1,236	1,159	1,042	5,252	9,758
Total Fixed Costs (\$000s)		183	366	1,539	2,143	1,785	1,707	7,752	15,475
Total Fixed Costs (\$m)		0.18	0.37	1.5	2.1	1.8	1.7	7.8	15.5

<sup>1.</sup> Includes meeting costs. Assumes 3 meetings/year through FY15 then reduces frequency in later years.

<sup>2.</sup> Carbon Fund to pay 35% of Shared costs from FY12 onward

# **Carbon Fund ER Program Costs**

ER Program Costs									
	Cost per year (\$000s)	No of years	Cost per project (\$000s)	No of projects	Total Cost (\$000s)				
Program Developm	ortfolio			447					
Preparation			650	9	5,850				
Preparation (dropp	ed)		200	2	400				
Supervision	125	5	625	9	5,625				
Validation				9					
Verification	20	5	250	9	2,250				
Country Advisory S	upport				1,300				
TAP					450				
Total ER Program Costs 9									

#### **Assumptions**

Number of programs: 9

Average ERPA term: 5 years

Program Preparaton costs per Program: \$650k Number of dropped Programs: 2 (at \$200k each)

Supervision Costs per Program: \$625k Verification Costs per Program: \$250k

No Validation Costs

# **Carbon Fund Sources and Uses Summary**

Carbon Fund Sources and Uses Summary (\$m)							
Sources (Pledges US\$m)	463.4						
Number of ER Programs	9						
Number of Lois	11						
Uses							
Long Term Fixed Costs (FY10-FY20)	(15.5)						
ER Program Costs	(16.3)						
Total Costs	(31.8)						
Available for Purchase of ERs	431.6						

## **Outline**

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# **Key characteristics of ER-PINs to date**

	Costa Rica	Mexico	Ghana	DRC	Nepal	Chile	ROC	Viet- nam	Guate- mala	Peru	Indo- nesia	Total
Accounting Area [million ha, % of country]	4.1 (80%)	17.7 (9%)	5.9 (25%)	12.3 (5%)	2.3 (15%)	16.5 (22%)	12.4 (36%)	5.1 (16%)	10.9 (100%)	15.6 (12%)	12.5 (9%)	115
Forest Area in Accounting Area [million ha, % of Accounting Area]	n/a	17.7 (100%)	4.6 (77%)	9.8 (80%)	1.2 (52%)	8.4 (51%)	12 (97%)	2.3 (45%)	3.7 (34%)	13.1 (84%)	4.2 (34%)	
Average Annual Emissions during Reference Period [million tCO <sub>2</sub> e/yr]	-4.7 <sup>1</sup> (10.6-15.3)	6.2	28.5	23.9	4.4	9.4	6.2	.7 <sup>1</sup> (16- 15.3)	11.5	17.6	60.7	195
HFLD Adjustment [million tCO₂e/yr]	n/a	n/a	n/a	6.0	n/a	n/a	5.1	n/a	n/a	3.1	n/a	
Estimated Program ER 2016-2020 (5 years) [million tCO <sub>2</sub> e]	14.7 <sup>2.4</sup>	8.7	18.5	34.2 <sup>2</sup>	14.0	7.5	11.7 <sup>3</sup>	20.6 <sup>2</sup>	21.0	21.3 <sup>3,4</sup>	53.44	226
Estimated/assumed Program Effectiveness	11%	28%	13%	29%	64%	16%	37%	13%	37%	24%	18%	
Total ERs offered to the Carbon Fund	12.5 (85%)	8.7 (100%)	18.5 (100%)	10.0 (29%)	14.0 (100%)	5.2 (70%)	11.7 (100%)	10.3 (50%)	16.8 (80%)	10.6 (50%)	48.1 (90%)	166
Max value at \$5/ton (\$m) <sup>5</sup>	62.5	43.5	92.5	50	70	26	58.5	51.5	84	53	240.5	832

- 1 Emissions minus Removals
- 2 ERs from reduced emissions plus enhanced removals
- 3 Includes adjustment for High Forest Low Deforestation (per Methodological Framework)
- 4 Adjusted from ER-PIN to align with 5 year program period
- 5 Figures do not necessarily take into account buffers and set-asides, which would lower total volume and value

# **Estimated Performance of Emission Reductions Programs**

- Each ER-PIN has an assumed **program effectiveness**, i.e., the degree to which Programs are expected to reduce emissions and/or enhance removals (relative to RL emissions) during 2016-2020
  - Ranges from 11-64%
  - Depends, among others, on financing of underlying activities, policy changes, readiness progress, program partners
- ER Programs offer the Carbon Fund 29-100% of total ER Volume expected to be generated in Accounting Area until 2020
  - 4 (of 11) offer 100%
- Important accounting rules in the Methodological Framework
  - Uncertainty discount on ER Volume in Accounting Area (max. 15%)
  - Set-aside for Risk of Reversals (10-40%)
  - Set-aside for Title Risk (fraction to be determined via risk assessment)

# Calculation of Emission Reductions (per Carbon Fund Methodological Framework)

#### **ER Volume**

**Uncertainty set aside** 

ERs available for sale to other buyers

**ER Title Buffer** 

**Reversal Buffer** 

ERs purchased by CF

- Subtract the reported and verified emissions and removals from the Reference Level.
- Set aside a number of ERs to reflect the level of uncertainty associated with the estimation of ERs (% of ER Volume in the Accounting Area).
- CF will buy % of the ER Volume
- If CF Buffer is used, set-aside of ERs in Buffer to deal with risk of Reversals of ERs purchased by the CF (% of ERs purchased by CF).
- If ER Program Buffer is used to manage risk of transfer of title to ERs → set-aside of ERs in Buffer to deal with risk associated with ERs purchased by the CF (% of ER purchased by and transferred to CF)
- Remaining ERs available for other use, e.g., sold to other buyers

## Portfolio Simulations based on ER-PINs to date

## Assumptions

- Use estimated ER volume identified in the ER-PIN (at 'face value')
- Reported ER estimates have high uncertainty (i.e., maximum setaside of 15% on total ER volume from Accounting Area applies)
- Buffer ERs will be retired at ERPA end (i.e., not paid for)

## Then vary

- Buffer amount
- ... and assess respective capital requirements

## **Portfolio Simulation**

	Example 1	Example 2	Example 3
Price (indicative)	\$5/tCO <sub>2</sub> e	\$5/tCO <sub>2</sub> e	\$5/tCO <sub>2</sub> e
Reversal Buffer	40%	25%	10%
Program Effectiveness	11-64% (as per ER-PIN)	11-64% (as per ER-PIN)	11-64% (as per ER-PIN)
Aggregate ER Payments (11 ER programs)	\$467m	\$584m	\$701m
ER from HFLD adjustment	\$35m*	\$44m*	\$53m*
Average Program Value	\$42m	\$53m	\$64m

<sup>\*</sup> ER amount offered on basis of adjusted RL: below historical average (net positive) for DRC and Peru; above historical average (net negative) for RoC

## **Program Portfolio Risk Management**

Key measures to manage risk of ER Program under-performance or failure, and to minimize its potential impact on the overall portfolio:

### **Stage 1 - ER Program portfolio selection process**

- Select ER Programs on the basis of certain ER Program selection criteria, including country/regional diversification and quality criteria
- Key determinants of program performance (in addition to the criteria defined by CFPs) include
  - Sustainability (alignment of ER objectives with other development objectives and incentives)
  - Effectiveness (availability and targeting of underlying investments that generate ERs)

# **Program Portfolio Risk Management (cont.)**

### **Stage 2 - ERPA signature process**

- Enter into ERPAs only for ER Programs that are finalized or significantly advanced on certain program implementation risk aspects, including
  - Benefit Sharing Plans
  - Safeguards Plans
  - Reversal Management Mechanism
  - Ability to transfer Title to ERs, etc.
- Determine the Contract ER volume conservatively (taking into account additional Buffer volumes)
- Consider the use of
  - Call Options (Buyer's right, but not obligation, to purchase additional ERs) and
  - Put Options (Seller's right, but not obligation, to sell additional ERs);
  - with a preference for Call Options (if negotiable)

# **Program Portfolio Risk Management (cont.)**

### **Stage 3 - ERPA implementation process**

- Provide for reasonable exit strategies, including
  - Fulfilment of certain conditions within specified time period for ERPA sale and purchase obligations to become effective;
  - otherwise: early exit through ERPA termination.
- Allow for certain remedies in case of Events of Default (e.g., contract ER volume reduction, termination, etc.)
- Use of Call Options (if negotiated) to offset under-performance or failure of other ER Programs

# **Key Messages**

- Including Peru as an HFLD country does not jeopardize goal of net emission reductions below historical levels for the portfolio.
- Long program preparation reduces effective ERPA period
  - Estimated ER potential is based on 2016-2020 period
  - If Facility were extended beyond 2020:
    - larger ER volumes may be possible
    - programs may have more time to deliver contracted volumes, reducing risk of underdelivery across the portfolio.
- Timeframe for program implementation remains challenging
  - → Current optimistic timeline: 2.75-4 years of implementation.
  - → Short implementation periods imply selecting more Programs with smaller volumes; decreases ambition of Programs during FCPF lifetime.
  - → Fewer programs increase risk of under-delivery by 2020.
  - → Over-programming risks more countries delivering than can be accommodated in the portfolio; need to manage country expectations.
  - → If aiming for larger volumes per Program, consider extending CF beyond 2020.<sup>22</sup>

## **FMT Recommendations for CFPs Consideration**

- Support additional 3 LOIs (total 11) for an eventual portfolio of 8-9 ERPAs (as per CF9)
  - ER-PD development takes time!
  - New programs can be added if/when new capital becomes available
  - ER volumes tend to be smaller; it will take time for programs to get traction and become effective; expected effectiveness may be optimistic
  - Portfolio can be managed more efficiently: allocate ERs based on better estimates in ER-PD
  - Note: Aggregate value of LOIs can exceed capital as they set a maximum value
- Provide full amount of \$650,000 for ER-PINs selected into the pipeline
  - Time to make revisions is very limited

# **Task to CFPs: Required CF11 Outcomes**

- Which of the 3 ER-PINs do CFPs agree to select into the pipeline at CF11?
- For those selected, what is maximum volume in the LOI?
  - Maximum volumes could be determined on the basis of estimated ERs

## **THANK YOU!**

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